Message Text

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E.O. 11652: GDS

TAGS: PARM, NATO, MBFR

SUBJ: MBFR: DEFINITION OF FORCES: SPC MEETING OCTOBER 6

REFS: A) USNATO 5381 DTG 021730Z OCT 75; B) STATE 237183 040203Z OCT 75; C) USNATO 5305 301137Z DEP 75; D) MBFR VIENNA 443 011215Z OCT 75

SUMMARY: AT THE OCTOBER 6 SPC MEETING, THE FRG, ITALIAN, NETHERLANDS AND UK REPS, ON INSTRUCTIONS, ALL SUPPORTED THE FOR AMENDMENT TO THE

FORCE DEFINITIONS GUIDANCE PAPER (REF A). FRG AND UK REPS SAID THEIR AUTHORITIES HAD CONSIDERED THE US RE-AFFIRMATION OF ITS POSITION AT THE PRECEDING MEETING, AND REMAINED UNABLE TO ACCEPT THE US PREFERRED WORDING. THE US REP, CITING THE NEED TO PRESERVE THE CONCEPTOF A WORKABLE DIVISION BETWEEN GROUND AND AIR FORCES, PROPOSED THE AMENDMENTS IN REF B. FRG AND UK REPS, SPEAKING PERSONALLY, APPEARED RECEPTIVE SECRET

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TO THE AMENDMENTS IN PARAS 5 A AND 9 OF REF B, BUT OPPOSED PARA 5 B ON CITING TO OTHER SIDE A SPECIFIC EXAMPLE OF RECATEGORIZATION. WE EXPECT SPC MEMBERS WILL HAVE INSTRUCTED REACTION FOR THE OCTOBER 9 SPC. END SUMMARY.

- 1. DURING OCTOBER 6 SPC, US REP (MOORE) ASKED IF OTHER DELEGATIONS HAD RECEIVED THE RESPONSE OF THEIR AUTHORITIES TO THE RE-AFFIRMATION OF THE US POSITION ON THE FORCE DEFINITIONS ISSUE MADE AT THE PREVIOUS SPC MEETING (REF A).
- 2. THE BELGIAN REP (WILLOT) SAID HE HAD BEEN ABSENT FROM EARLIER SPC MEETINGS ON THE DEFINITIONS ISSUE. IT SEEMED TO HIM THAT THE TWO FORMULAS, I.E., THE US AND FRG TEXTS, SAY THE SAME THING. IN HIS OPINION, HOWEVER, THE FRG AMENDMENT THAT "WAYS WILL HAVE TO BE FOUND TO RESOLVE THE DIFFICULTIES." IS ENOUGH FOR THE AHG TO SAY AT THIS TIME. THE FRG REP (HOYNCK) SIAD HIS AUTHORITIES MAINTAIN THEIR POSITION, BONN CONTINUES TO BELIEVE THE US PREFERRED WORDING INVITES RECAT-EGORIZATION AS A SOLUTION TO THE ANOMALIES ISSUE. THE NETHERLANDS REP (MEESMAN) HAD INSTRUCTIONS TO ACCAPTITP AMENDMENT. THE UK REP (BAILS) SAID THE POSITION OF HER AUTHORITIES WAS UNCHANGED. THEY PREFER THE FRG AMENDMENT WHICH LEAVES EVERY OPTION OPEN, INCLUDING THE POSSIBILITY THAT THE INCLUSION OF AIR MANPOWER IN THE COMMON CEILING WILL MAKE RE-CATEGORIZATION LESS ATTRACTIVE TO THE OTHER SIDE. THE ITALIAN REP (CIARRAPICO) ALSO SUPPORTED THE FRG AMENDMENT. NOT ONLY DOES IT LEAVE ALL THE OPTIONS OPEN, IT ALSO EXPRESSES WESTERN GOOD WILL THAT A SOLUTION WILL BE SOUGHT. HE MADE A PERSONAL PLEA TO THE US AUTHROTIEIES TO REVIEW THEIR POSITION ON THIS ISSUE ON WHICH THEY SEEM ISOLATED.
- 3. THE US REP SAID THE US STILL BELIEVES IT IS IMPORTANT TO FIND A FOMULA WHICH WILL PRESERVE THE CONCEPT THAT THERE CAN BE A WORKABLE DIVISION BETWEEN GROUND AND AIR FORCES AND THE IDEA THAT A DIVISION ALONG THE LINES OF THE UNIFORM PRINCIPLE IS ACCEPTABLE TO BOTH SIDES EXCEPT IN THE THREE LIMITED CASES THAT HAVE BEEN IDENTIFIED. AT THE SAME TIME, THE FORMULA SHOULD MAKE CLEAR THAT THERE ARE OPTIONS OTHER THAN THOSE PROPOSED BY THE EAST, INCLUDING RE-CATEGORIZATION IN WAYS DIFFERENT FROM THOSE PROPOSED BY THE EAST, OR NO RE-CATEGORIZATION AT ALL. HE DREW ON ARGUMENTS IN REFS B AND D. SECRET

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- 4. THE US REP SAID THE US COULD ACCEPT THE FRG AMENDMENT IF CERTAIN CHANGES WERE MADE IN THIS DIRECTION, CHANGES WHICH WOULD MAKE IT EVEN CLEARER THAT THE DRAFT GUIDANCE PREJUDICED NO ONE'S POSITION. HE PROPOSED THE AMENDMENTS IN PARAS 5A, O, AND 5 B, OF REF B.
- 5. THE FRG REP ASKED IF ALL THE US AMENDMENTS WOULD BE PART PF PARA 5 OF THE DRAFT GUIDANCE. THE US REP REPLIED THAT ALTHOUGH THE US WOULD PREFER TO KEEP PARA 4 C, IT IS WILLING TO CHANGE 4 C TO PARA 5 IN ORDER TO MEET THE ALLIES HALF-WAY. THE US IS ALSO PREPARED TO ACCEPT "DIFFICUOTIES" IN PLACE OF "ANOMALIES" (PARA 11, REF C).

6. THE FRG REP SAID THE FIRST US AMENDMENTS INDICATED TO HIM THAT THERE MIGHT BE A SOLUTION IN THE OFFING. HOWEVER, THE LAST AMENDMENT, CITING ONE TYPE OF POSSIBLE RE-CATEGORIZATION, SPOILED THE EFFECT OF THE OTHER US AMENDMENTS. HE FEARED THE US STILL DID NOT UNDERSTAND THE BASIC FRG VIEW THAT THE ALLIES MUST NOT RULE OUT THE POSSIBILITY THAT THEY COULD MAKE THEIR PROPOSAL IN SUCH A WAY THAT THE OTHER SIDE WOULD FIND IT ATTRACTIVE TO NOT RE-CATEGORIZE FORCES. THE LAST US AMENDMENT IMPLIES THAT THE ALLIES WANT TO RE-CATEGORIZE.

7. THE UK REP ASSOCIATED HERSELF WITH THE REMARKS OF THE FRG REP, ESPECIALLY AS REGARDS THE LAST SEGMENT OF THE US AMENDMENT. HOWEVER, SHE HAD BEEN AGREEABLE SURPRISED BY SOME OTHER ASPECTS OF THE US AMENDMENTS.

8. THE US REP SAID THE US FULLY UNDERSTANDS THE FRG
POSITION AND AGREES THAT ALL OPTIONS SHOULD BE LEFT OPEN.
THAT WAS WHY THE US FEELS IT WOULD BE USEFUL TO CITE ONE
EXAMPLE OF RE-CATEGORIZATION THAT WILL NOT CHANGE THE DISPARITY
IN GROUND FORCES DRASTICALLY, TO EMPHASIZE THE POINT THAT WITHIN
THE POSSIBLE OPTION OF RE-CATGORIZATION, THERE ARE POSSIBLE
ALTERNATIVES TO THE EASTERN APPROACH.

9. THE BELGIAN REP SHARED THE US CONCERN WITH MAKING A CLEAR STATEMENT OF ALLIED AIMS IN THESE DISCUSSIONS. HE ACKNOWLEDGED THAT THE US EXAMPLE WILL NOT CHANGE THE DISPARITY IN GROUND FORCE STRENGTHS VERY MUCH IF ONE ASSUMES CURRENT ALLIED FIGURES ARE SECRET

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ACCURATE. HOEVER, SHOULD THE ALLIED DATA PROVE TO BE ERRONEOUS, THE RESULT COULD BE DIFFERENT. THE BELGIAN REP WAS ALSO SURPRISED AT THE IDEA MENTIONED EARLIER BY THE UK REP THAT INCLUDING AIR MANPOWER IN THE COMMON CEILING MIGHT HELP RESOLVVE THE ANOMALIES ISSUE. IF THERE ARE STILL NO COMPULSORY REDUCTIONS IN AIR FORCE MANPOWER, AND IF THE ALLIES DO NOT ACCEPT TOTAL FREEDOM TO MIX IN TAKING REDUCTIONS, THEN THERE WILL STILL BE A NEED TO DEFINE GROUND FORCES AND POSSIBLE A NEED TO RE-CATEGORIZE FORCES.

10. THE FRG REP AGREED WITH THE BELGIAN REP THAT THERE WILL BE A NEED TO CATEGORIZE FORCES, BUT NOT NECESSARILY THAT THERE WILL BE A NEED TO RE-CATEGORIZE FORCES. HE SUGGESTED THAT AFTER AN EXCHANGE OF DATA, BOTH SIDES MIGHT DECIDE THE UNIFORM PRINCIPLE MEES THEIR NEEDS ADEQUATELY.STREATOR

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BONN LONDON **USNMR SHAPE**

USCINCEUR
Type: TE
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